Comhairle Cathrach Chorcaí Cork City Council



Halla na Cathrach Corcaigh T12 T997 City Hall Cork T12 T997

Danny Keohane Stoneview Blarney Cork

08/06/18

RE: Section 5 Declaration Apple Green Service Station, North Ring Road Cork

Dear Sir/Madam,

I am asked by Mr. Patrick Ledwidge, Director of Services, Strategic Planning & Economic Development to refer to your request for a section 5 Declaration at the above address.

Having regard to the provisions of:

Article 6 of the Planning and Development Regulations 2001 (as amended), Sections 2, 3 and 4 of the Planning and Development Act 2000 (as amended) and previous determinations under An Bord Pleanála referrals RL 3233, RL 3069 and RL 2850,

it is considered that the replacement of existing underground fuel tanks at the Applegreen Service Station, North Ring Road, **constitutes development** within the meaning of the Planning and Development Act, 2000 (as amended) and is **exempted development**, being development that:

- (a) does not result in an intensification of use and,
- (b) does not materially affect the external appearance of the structure so as to render the appearance inconsistent with the character of the structure or of neighbouring structures and, therefore, comes within the scope of section 4(1)(h) of the Planning and Development Act 2000:

Yours Faithfully,

Paul Hartnett

Assistant Staff Officer Strategic Planning & Economic Development Cork City Council

Fón/Tel: 021- 4924000 Gréasán/Web: www.corkcity.ie

Planner's Report File ref: R 476/18 Cork City Council Development Management Planning & Development

Description:

Replacement of existing underground tank installation.

Applicant:

John O'Reilly (Topaz Energy Group)

Location:

Apple Green Service Station, North Ring Road, Cork.

Date:

31st May 2018

SUMMARY OF RECOMMENDATION

Constitutes development; is exempted development

PURPOSE OF REPORT

This report relates to a request for a declaration under Section 5(1) of the Planning Act ("Request for a Declaration) regarding whether the replacement of existing underground fuel storage tanks is or is not exempted development in terms of the meaning assigned to "development" in the Planning and Development Act, 2000 (as amended).

DESCRIPTION OF SITE

The subject site is the existing Applegreen Service Station site, located on the North Ring Road.

DETAILS OF WORKS

Per the Request for Declaration, the proposed works that are the subject of this declaration comprise

the replacement of existing underground tank installation

STATUTORY PROVISIONS

The exemption status of the subject works and use is appropriately assessed by the following provisions:

- Section 3(1) of the Planning and Development Act, 2000 2007 ("the Act") establishes that **development** means "except where the context otherwise requires, the carrying out of any works on, in, over or under land or the making of any material change in the use of any structures or other land."
- Section 2(1) of the Act establishes that works "includes any act or operation of construction, excavation, demolition, extension, alteration, repair or renewal and, in relation to a protected structure or proposed protected structure, includes any act or operation involving the application or removal of plaster, paint, wallpaper, tiles or other material to or from the surfaces of the interior or exterior of a structure."
- Section 4(1)(h) establishes that "The following shall be exempted developments for the purposes of this Act.... development consisting of the carrying out of works for the maintenance, improvement or other alteration of any structure, being works which affect only the interior of the structure or which do not materially affect the external appearance of the structure so as to render the appearance inconsistent with the character of the structure or of neighbouring structures;
- Section 4(2) of the Act provides that the Minister may make regulations that provide for exempted development.

 Article 6(1) of the Planning and Development Regulations, 2001 to 2009 ("the Regulations") establishes that, subject to other specified conditions and limitations, classes of development specified in Schedule 2, Part 1 of the Regulations constitute exempted development.

ASSESSMENT

Assessment under Section 5(1) of the Act is a two-part process. Firstly, it must be determined whether the works in question constitute development. Secondly, it must be determined whether the works constitute exempted development or not.

I consider that the installation of new fuel tanks constitutes "development," having regard to

- the definition of development set out in Section 3(1) of the Act (which includes "the carrying out of any works...under land")
- the definition of "works" as set out in Section 2(1) of the Act (which includes any act of construction or excavation).

I further consider that the fuel tanks that are the subject of this declaration constitute exempted development, with regard to the following previous declarations from An Bord Pleanála (including RL 3233, RL 3069 and RL 2850) in which the Board concluded that the replacement of underground storage tanks constituted development which is exempted development.

Applying these findings to the subject Request for a Declaration,

- I concur with the applicant's submission that the re-installation of tanks would have no material visual impact on the premises.
- I am satisfied that there will be no intensification of use.

RECOMMENDATION

Having regard to the provisions of:

Article 6 of the Planning and Development Regulations 2001 (as amended), Sections 2, 3 and 4 of the Planning and Development Act 2000 (as amended) and previous determinations under An Bord Pleanála referrals RL 3233, RL 3069 and RL 2850, it is considered that the replacement of existing underground fuel tanks at the Applegreen Service Station, North Ring Road, **constitutes development** within the meaning of the Planning and Development Act, 2000 (as amended) and is **exempted development**, being development that:

- (a) does not result in an intensification of use and,
- (b) does not materially affect the external appearance of the structure so as to render the appearance inconsistent with the character of the structure or of neighbouring structures and, therefore, comes within the scope of section 4(1)(h) of the Planning and Development Act 2000:

Lucy Teehan

Senior Executive Planner

31/5/2018



Comhairle Cathrach Chorcaí Cork City Council

1 1 MAY 2018

Strategic Planning & Economic

Development Directorate

Stoneview Blarney Co. Cork

M 087-2546556 T 021-4383868 danny@keohane.ie

The Development Management Section Strategic Planning & Economic Development Directorate Cork City Council City Hall Cork

8 May 2018

Re: <u>Section 5 Application for Development at Applegreen Service Station,</u>
North Ring Road, Ballyvolane, Cork

Dear Sirs,

We wish to submit a Section 5 Application for the Replacement of Underground Fuel Storage Tanks at Applegreen Service Station, North Ring Road, Ballyvolane, Cork

We enclose the following in support of this application:

- Completed Application Form
- Fee €80
- Drawing No. 079/08 (2 copies)
- Site Location Map (1:1000)

Proposal

This existing site contains a fuel service station with 4 no. underground fuel tanks with a total storage capacity of 107,000L. It is proposed to decommission these tanks in accordance with the requirements of the Chief Fire Officer. It is also proposed to install 3 no. 40,000L double-skin underground fuel tanks (total storage 120,000) as shown on the attached drawing.

Background

The existing tanks are old single skin steel tanks. In time there is a risk that these tanks may leak and cause environmental damage. It is proposed to install new double skin steel tanks with modern leak detection systems.

The advent of 2nd grades for both Diesel and Unleaded and the requirement to maintain minimum levels of fuel requires flexible storage arrangement. The size and configuration of the existing tanks does not facilitate this and will result in occasional deliveries of small loads. By a small increase in total storage and a better configuration of tanks the number of road tanker visits to the site will be marginally reduced. This provides marginal safety and traffic benefits.

Note that the increased storage will have no effect of the sales of fuel on the forecourt and therefore there will be no intensification of development at the site. In fact, there will be slightly less intensification due to the reduction in the number of fuel deliveries.

Established Precedent

There are a number of cases countrywide where similar exemptions have been approved. In the case of Chawke's Service Station, Limerick (ABP Ref: 13RL.3233) the Board concluded that the replacement of four underground fuel tanks with four larger underground fuel tanks,

- a) does not result in an intensification of use, and
- b) does not materially affect the external appearance of the structure so as to render the appearance inconsistent with the character of the structure or of neighbouring structures and, therefore, comes within the scope of section 4(1)(h) of the Planning and Development Act 2000.

Therefore An Bord Pleanála decided that the said replacement of the four underground tanks with four larger underground tanks at Chawke's Service Station, Newcastle, Castletroy, County Limerick is development and is **exempted development**.

The following extract from the ABP Inspector's Report is of note:

"The fact that the tanks in this instance will be underground and therefore will not be visible, it can reasonably be argued that the structure or works in question will not materially affect the external appearance of the structure so as to render the appearance inconsistent with the character of the structure or neighbouring structures.

Furthermore I consider that the referrer has reasonably argued that the provision of new larger storage tanks will not result in any intensification of use on site. If anything, the incorporation of larger storage tanks will reduce the amount of fuel deliveries to and from the site which will reduce trip generation. It is not proposed to increase the number of fuel dispensing pumps as a result of increasing the fuel storage capacity on site".

Conclusion

The question before the Council is:-

"Whether the replacement of 4 no. underground tanks (total storage 107,000L) with 3 no. underground fuel storage tanks (total capacity of 120,000 litres) at Applegreen Service Station, North Ring Road, Ballyvolane, Cork is or is not development and is or is not exempted development".

There will be no intensification of development arising from the provision of the new tanks. If anything the reduction in the frequency of large HGV road tankers having to enter the premises at busy periods for refuelling of the tanks will represent a deintensification.

The underground tanks will not be visible and will not affect the character of the site.

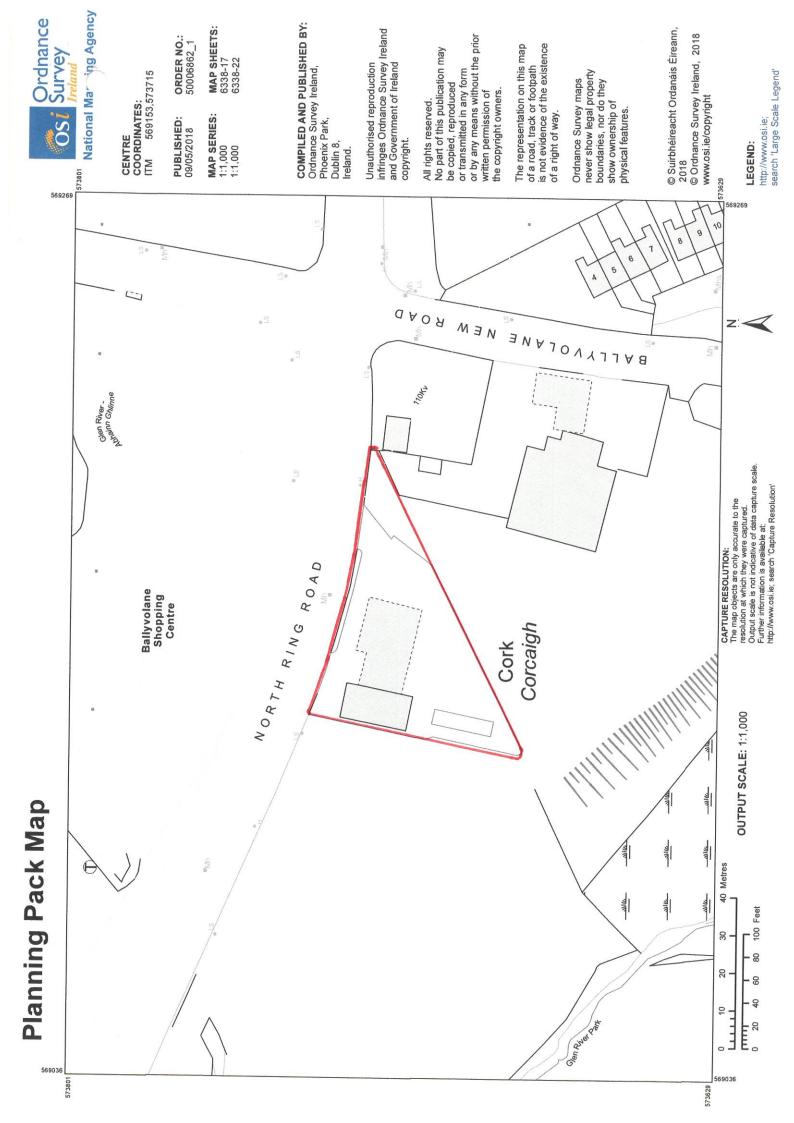
The removal and installation of the tanks is exempted development under s.4 (1) (h) of the PDA, 2000.

There is an established An Bord Pleanala precedent for an identical situation in Co. Limerick.

The Council are therefore requested to confirm the s.5 declaration that the works are **DEVELOPMENT AND ARE EXEMPTED DEVELOPMENT**.

Yours sincerely,

Danny Keohane



COMHAIRLE CATHRACH CHORCAÍ CORK CITY COUNCIL

Strategic Planning & Economic Development Directorate, Cork City Council, City Hall, Anglesea Street, Cork.

R-Phost/E-Mail planning@corkcity.ie

Fón/Tel: 021-4924564/4321 Líonra/Web: <u>www.corkcity.ie</u>

SECTION 5 DECLARATION APPLICATION FORM

under Section 5 of the Planning & Development Acts 2000 (as amended)

1. POSTAL ADDRESS OF LAND OR STRUCTURE FOR WHICH DECLARATION IS SOUGHT

Applegreen Service Station, North Ring Road, Ballyvolane, Cork, T23 X0HW

2. QUESTION/ DECLARATION DETAILS

DI EASE STATE THE SPECIFIC CHESTION FOR NAMED
PLEASE STATE THE SPECIFIC QUESTION FOR WHICH A DECLARATION IS SOUGHT:
<u>Sample Question:</u> Is the construction of a shed at No 1 Wall St, Cork development and if so, is it exempted development?
Note: only works listed and described under this section will be assessed under the section 5 declaration.
Is the decommissioning of 4 no. underground fuel tanks (total storage 107,000 litres) and the installation of 3 no. replacement underground fuel tanks (total storage 120,000 litres) exempted development.
ADDITIONAL DETAILS REGARDING QUESTION/ WORKS/ DEVELOPMENT:
(Use additional sheets if required).
Refer to accompanying cover letter

3. <u>APPLICATION DETAILS</u>

Answer the following if applicable. Note: Floor areas are measured from the inside of the external walls and should be indicated in square meters (sq. M)

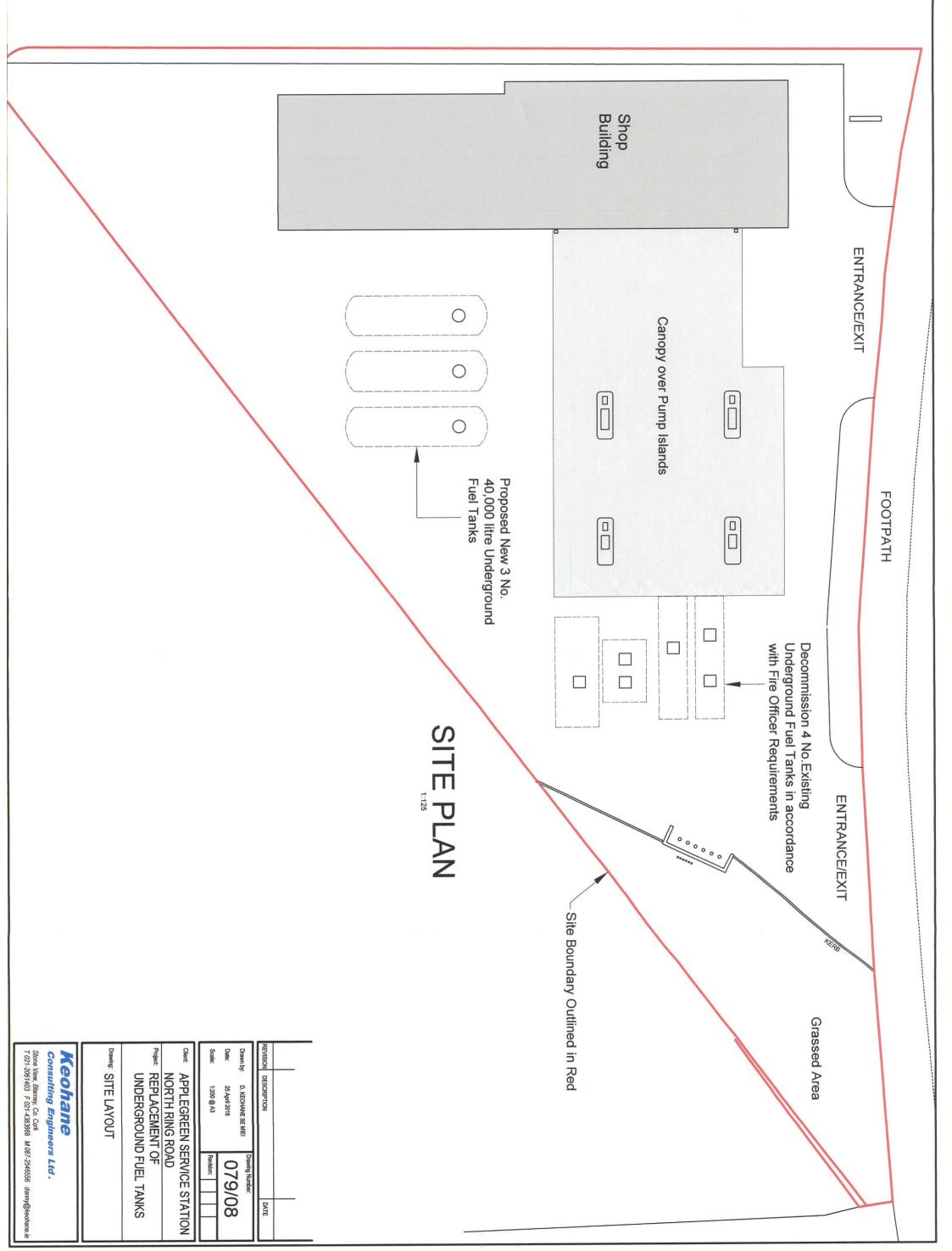
(a) Floor area of existi	ng/proposed structure	e/s		40.0	
	a was god Silvania in a sana a sa Baraka kababa a sana a san		N/A		
(b) If a domestic extension, have any previous extensions/structures been erected at this location after 1 st October, 1964, (including for which planning permission has been obtained)?			If yes, please provide floor area N/A		
		/ or build	ing(s), please state the follo	wing:	
Existing/ previous use (please circle)		Proposed,	Proposed/existing use (please circle)		
N/A		N/A			
4. APPLICANT/ CONT					
Name of applicant (princi	pai, not agent):	Petroc	as Group Ltd.		
Applicants Address	17 Joyce Parkwest	Way			
Person/Agent acting on behalf of the Applicant (if any):	Name:	Danr	Danny Keohane		
	Address:	Keohane Consulting Engineers Stoneview, Blarney, Co. Cork			
	Telephone:				
	Fax:				
<u> 1. granis Maria y mining nyany and as</u>	E-mail address:				
Should all correspondence (Please note that if the answer is 'No', address)	be sent to the above all correspondence will be sen	e address nt to the Appli	? Yes 🔽	140 E	
5. LEGAL INTEREST					
Please tick appropriate box to show applicant's legal interest in the land or structure		A. Owr	ner B. Other	✓	
Where legal interest is 'Ot your interest in the land/s	her', please state	Lea	aseholder		
If you are not the legal ow name and address of the o					

6. I / We confirm that	the information contained in the application is true and accurate:
Signature:	Keelan
Date: 8	MAY 2018
7. ADDITIONAL CONTA	ACT DETAILS
voluntary and will only	tional contact information such as email addresses or phone numbers is y be used by the Planning Authority to contact you should it be deemed oses of administering the application.
Contact number	
Email address	
	ADVISORY NOTES:
The application must be a	ccompanied by the required fee of €80
	accompanied by a site location map which is based on the Ordnance Survey map less than 1:1000 and it shall clearly identify the site in question.
Sufficient information sho any plans submitted shou	ould be submitted to enable the Planning Authority to make a decision. If applicable, ld be to scale and based on an accurate survey of the lands/structure in question.
The application should be	e sent to the following address:
	relopment Management Section, Strategic Planning & Economic Development rate, Cork City Council, City Hall, Anglesea Street, Cork.

- The Planning Authority may require further information to be submitted to enable the authority to issue the declaration.
- The Planning Authority may request other person(s) other than the applicant to submit information on the question which has arisen and on which the declaration is sought.
- Any person issued with a declaration may on payment to An Bord Pleanála refer a declaration for review by the Board within 4 weeks of the date of the issuing of the declaration.
- In the event that no declaration is issued by the Planning Authority, any person who made a request may on payment to the Board of such a fee as may be prescribed, refer the question for decision to the Board within 4 weeks of the date that a declaration was due to be issued by the Planning Authority.

The application form and advisory notes are non-statutory documents prepared by Cork City Council for the purpose of advising as to the type information is normally required to enable the Planning Authority to issue a declaration under Section 5. This document does not purport to be a legal interpretation of the statutory legislation nor does it state to be a legal requirement under the Planning and Development Act 2000 as amended, or Planning and Development Regulations 2001 as amended.

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